



PUBLIC UTILITIES REGULATORY COMMISSION

2023 Second Quarter Natural Gas, Electricity & Water Tariff Decision

An In-depth Look at the Rationale
Underpinning the 2023 Second Quarter
Natural Gas, Electricity and Water Tariffs

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1.0 INTRODUCTION

As part of the Public Utilities Regulatory Commission's strategy to ensuring the real value of natural gas, electricity and water tariffs as approved by the Commission and payable by consumers at any particular point in time, the Commission has put in place Guidelines as a governance framework for Quarterly Review of foregoing tariffs. The legal foundation and philosophy of the Guidelines are rooted in a number of statutory provisions as captured in the Public Utilities Regulatory Commission Act 1997, (Act 538). These statutory provisions as captured in the PURC Act are summarized as follows.

1. Protection of Consumer interest - Section 16 (3)(a)
2. Assurance of Investor / Utility interest- Section 16(3)(b); 3(c)
3. Assuring reasonable cost of production of the service - Section 16(3)(c)
4. Assurance of the financial viability of the Public Utility - Section 16(3)(d)
5. Uniformity of prices throughout the country - Section 20(1)
6. Best use of natural resources - Section 20(1)(b)
7. Economic development of the country - Section 20(1)(c)

8. Different rates for different consumer classes - Section 20(2)

Within above legal mandates, the main objective of the Commission's Rate Setting Guidelines for Quarterly Review of Natural Gas, Electricity and Water Tariffs is to reflect the effect of changes in macroeconomic and market-driven factors in the cost of operations of the Natural Gas, Electricity and Water Utility Service Providers (USPs) as well as consumer tariffs, since the effects of these factors are beyond the control of the USPs.

Thus, pursuant to PURC's Rate Setting Guidelines for Quarterly Review of Natural Gas, Electricity and Water Tariffs, the Commission carried out a review of Natural Gas, Electricity and Water Tariffs for the Second Quarter of 2023.

This decision paper highlights the results/ findings in terms of the impact of changes in actual and projected key variables - Hydro-Thermal Generation Mix, Ghana Cedi-US Dollar Exchange Rate, Inflation Rate and Fuel Prices, as well as the Commission's decisions thereof for the Second Quarter of 2023 effective June 01, 2023.

2.0 METHODOLOGY, ANALYSIS AND FINDINGS

2.1 Methodology

The methodology employed in determining the effect of the various variables involves a comparative analysis of actual and projected Hydro-Thermal Generation Mix, Ghana Cedi-US Dollar Exchange Rate, Inflation Rate and Fuel Prices, which data were used in determination of tariffs for the Second Quarter Tariff Adjustments.

Under this framework, projections were made for Exchange Rate based on Actual Inter-Bank Ghana Cedi-US Dollar Selling Exchange Rate data from Bank of Ghana,

Actual Inflation Rate for 2023 from Ghana Statistical Service and Natural Gas Prices/ Volumes from various Gas suppliers. The methodology also considered Projected Hydro Electrical Energy Generation from both Akosombo and Kpong generating stations data submitted by the Volta River Authority to the Electricity Market Oversight Panel (EMOP) and PURC, whilst accounting for actual data in respect of above variables so as to address under and over recovery of the tariffs which may have occurred over the previous quarter as approved by the Board.

2.2 Analysis

To determine the outcome of the 2023 Second Quarter Tariffs, underpinning data with respect to Generation Mix (Hydro-Thermal Mix), Ghana Cedi-US Dollar Exchange Rate, Inflation Rate and Natural Gas Price were analysed using the methodological

framework noted in the previous section. The selected data which were analysed are presented in Table-1.

2.2.1 Underpinning Data

The underpinning data of the 2023 Second Quarter Tariff analysis are summarised and presented in Table-1.

Table 1: Summary of Data Used in Analysis of 2023 Second Quarter Electricity Tariffs

Item No.	Item Description	Unit	2022-2025 Parameters/Assumptions Effective September 01 2022	Q1 2023 Parameters/Assumptions Effective February 01, 2023	Q2 2023 Parameters/Assumptions Effective June 01, 2023
A. Generation Mix:					
A1	Hydro	%	20.2	26.11	29.01
A2	Thermal	%	79.8	73.89	70.99
B. Exchange Rate					
		GHS/USD ExRate	7.5165	10.5421	12.7118
C. Inflation Rate:					
C1	Projected Annual Average	%	10.06	42.63	50.47
C2	Projected Quarterly Average	%	2.52	10.66	12.62
D. Fuel Price:					
D1	Natural Gas	US\$/MMBtu	5.9060	6.0952	6.5165
D2	Heavy Fuel Oil (HFO)	US\$/MTonne	570	N/A	N/A

Source: PURC Data & Tariff Analysis, 2023

2.3 Findings/Results from Analysis of Data

The findings/results from analysis of Data Captured in Table-1 are discussed as follows.

2.3.1 Hydro -Thermal Electrical Energy Generation Mix

The data presented in Table-1 with respect to Hydro-Thermal generation indicates the following:

- a) The projected hydro generation mix of 29.01% represents hydro generation as a percentage of total electrical energy generated from hydro and thermal sources, indicating a 2.9% variance on First Quarter projected (existing). This represents a 11.1% increase over the hydro generation mix used in the First Quarter 2023.
- b) The projected thermal generation mix of 70.99% represents a 2.9% reduction over First Quarter 2023 projected

thermal generation of 73.89%. This was as a result of increase in 2023 projected hydro electrical energy generation from Akosombo and Kpong by VRA to the regulated electricity market.

2.3.2 Ghana Cedi-US Dollar Exchange Rate

With respect to Ghana Cedi-US Dollar Exchange Rate, the data shown in Table-1 indicates the following:

- a) The Commission applied a projected Weighted Average Ghana Cedi-US Dollar Exchange Rate of GHS12.7118/US\$1.0000. This projected exchange rate includes under-recovery from First Quarter, 2023 based on Actual Inter-Bank Average Ghana Cedi-US Dollar Selling Exchange Rate for the period February-May, 2023 and exchange rate projection for Second Quarter 2023.

b) The projected exchange rate for the Second Quarter 2023 represents a 20.58% depreciation of the Ghana Cedi against the US Dollar over the First Quarter 2023 Tariff Adjustment Exchange Rate of GHS10.5421/US\$1.0000.

2.3.3 Inflation Rate

As indicated in Table-1, a projected Ghana Average Annual Inflation Rate of 50.47% which translates into a Projected Quarterly Average Inflation Rate of 12.62% was used for the Second Quarter Of 2023. This represents an inflation rate variance of 1.96% between First Quarter Projected Average Quarterly Inflation Rate of 10.66% and the Projected Average Inflation Rate noted above. The inflation rate variance of 1.96% was used to adjust all local costs to maintain the real value of cost of supply.

2.3.4 Price of Fuel - Natural Gas

Natural Gas was the primary fuel used in determination of Fuel Recovery Charge as a component of the individual power plant tariffs hence Composite Bulk Generation Tariff for the Second Quarter Tariff Adjustment. The Commission approved a Weighted Average Cost of Gas (WACOG) of US\$6.5165/MMBtu which is a 6.91% increase over the First Quarter 2023 Approved WACOG of US\$6.0952/MMBtu. The increase in WACOG is as a result of change in Gas Commodity Price of Nigeria-Gas (N-Gas) due to annual price escalation clauses and under-recovery of revenue arising from actual gas supplied volumes varying from projected gas volumes used in determination of First Quarter 2023 WACOG.

3.0 SUMMARY OF ELECTRICITY TARIFF RESULTS

A summary of tariff results based on the various assumptions and projections noted in Section 2, are presented in Table-2.

Table 2: Summary of Tariff Results for 2023 Second Quarter

Item No.	Item Description	Unit	2022-2023 Parameters/Assumptions Effective September 01 2022	Q1 2023 Parameters/Assumptions Effective February 01, 2023	Q2 2023 Parameters/Assumptions Effective May 01, 2023
A. Generation Tariffs:					
A1.	VRA Bulk Generation Charge (BGC)	Ghp/kWh	37.9560	44.4570	49.2659
A2.	Composite Bulk Generation Charge (VRA&IPP)	Ghp/kWh	63.1997	85.8447	104.3646
B. Transmission Tariffs:					
B1.	Transmission Service Charge Attributable to Network Business (TSC-1)	Ghp/kWh	7.9090	8.4442	8.6647
B2.	Transmission Service Charge Attributable to Losses (TSC-2)	Ghp/kWh	2.7020	3.6701	4.4619
C. Distribution Tariffs:					
C1.	Distribution Service Charge Attributable to Network Business (DSC-1)	Ghp/kWh	17.0429	18.3337	18.9785
C2.	Distribution Service Charge Attributable to Losses (DSC-2)	Ghp/kWh	18.2277	24.9450	30.0014

Source: PURC Data & Tariff Analysis, 2023

3.1 Bulk Generation Charge

Projecting for Second Quarter 2023, VRA Bulk Generation Tariff increased from GHP44.4570/kWh to GHP49.2659/kWh while the Composite Bulk Generation Tariff (VRA&IPP) increased from GHP85.8447/kWh to GHP104.3646/kWh representing a 10.82% and 21.57% increase in VRA Bulk Generation Tariff and Composite Generation Tariff respectively. This is as a result of changes in Ghana Cedi-US Dollar Exchange Rate, Price of Natural Gas and Hydro-Thermal Generation Mix. Details of the Composite Bulk Generation Charge for Second Quarter 2023 is presented in Table-3.

Table 3: Summary of Second Quarter 2023 Average Electrical Energy Generation by Power Plant and Tariffs

Power Plant	Q1 2023 Quarterly Tariff Review Effective February 01, 2023		Q2 2023 Quarterly Tariff Review Effective June 01, 2023	
	Projected Electrical Energy (GWh)	Approved Tariff (Ghp/kWh)	Projected Electrical Energy (GWh)	Approved Tariff (Ghp/kWh)
VRA Plants				
VRA-Hydro:				
Akosombo	1,189	21.3034	1,339	25.6880
Kpong	161	43.6737	161	52.6623
Sub-Total VRA Hydro	1,351		1,501	
VRA-Thermal:				
TAPCo	428	81.3590	368	102.5126
AMERI	217	87.3337	127	110.7628
TTiPP	14	90.8276	14	115.4948
KTTP	37	90.5266	37	114.8686
Sub-Total VRA Thermal	696		546	
VRA-Renewable:				
Solar (Navrongo)	1	131.6892	1	158.7926
Solar (Lawra/Kaleo)	3	94.8786	3	114.4060
Sub-Total VRA Renewable	4		4	
Total VRA Electrical Energy/VRA	2,051	44.4570	2,051	49.2659
Composite Bulk Generation Tariff				
IPPs:				
Sunon Asogli Phase I	246	114.2241	246	142.6601
Sunon Asogli Phase II	479	111.2890	479	138.5854
Karpowership	864	109.7384	864	137.1388
AKSA	16	100.2897	16	125.6169
CENIT	213	102.3036	213	129.1330
Cenpower	613	122.8943	613	152.6162
Early Power	83	122.3568	83	152.8442
Amandi (Twin City)	342	110.3939	342	137.1456
Bui Power	249	107.9508	249	130.1686
BPA Solar Farm	6	107.9508	6	130.1686
BXC Solar	7	212.2878	7	255.9796
Meienergy Solar	6	191.0539	6	230.3755
Safisana Plant	0.1	184.4862	0.1	222.4561
Sub-Total IPPs	3,123		3,123	
Total Electrical Energy/ VRA+IPPs	5,174		5,174	
Composite Bulk Generation Charge		85.8447		104.3646
Composite Bulk Generation Fixed Charge		42.4080		51.1807
Composite Bulk Generation Energy Charge		43.4368		53.1839
Exchange Rate		10.5421		12.7118
Weighted Average Cost of Gas		6.0952		6.5165

Source: PURC Data & Tariff Analysis, 2023

3.2 Transmission Service Charge

The Transmission Tariff attributable to the network business (TSC-1) increased from GHp8.4442/kWh to GHp8.6647/kWh in Second Quarter, 2023 while that of losses (TSC-2) increased from GHp3.6701/kWh to GHp4.4619/kWh representing 2.61% and 21.57% increase respectively. The change in TSC-1 is as a result of upward movement in Ghana Cedi-US Dollar Exchange Rate and Inflation Rate whilst the change in TSC-2 is as a result of change in the Composite Bulk Generation Charge due to rise in Ghana Cedi-US Dollar Exchange Rate and WACOG as well as variation in Hydro-Thermal Generation Mix.

3.3 Distribution Service Charge

With respect to Distribution Service Charge (DSC) for the Second Quarter of 2023, the tariff attributable to the network business (DSC-1) increased from GHp18.3337/kWh to GHp18.9785/kWh while losses (DSC-2) increased from GHp24.9450/kWh to GHp30.0014kWh. The upward adjustment in DSC-1 is as a result rise in Ghana Cedi-US Dollar Exchange Rate and Inflation Rate. The DSC-2 on the other hand was affected by the change in the Bulk Supply Tariff due to movement in Ghana Cedi-US Dollar Exchange Rate and WACOG as well as variation in Hydro-Thermal Generation Mix.

3.4 Impact of Changes in Composite Bulk Generation Charge, Transmission Service Charge and Distribution Service Charge on End User Tariffs

The impact of changes in the Composite Bulk Generation Tariff, Transmission and Distribution Value Added on End User Tariffs as indicated in Table-2 and related sections are presented in this section based on the effect of each variable on rates payable by consumers.

Table 4: Summary of Effect of Key Variables on Electricity Tariffs Payable by Consumers

Type of Effect	Impact of Effect	Monetary Value (MGHS)	Impact on End User Tariffs
Generation Mix Effect	Over-Recovery	84.27	-1.76%
Ghana Cedi - US Dollar Exchange Rate Effect	Under-Recovery	(836.2)	17.50%
Natural Gas Effect	Under-Recovery	(116.5)	2.43%
Inflation Rate Effect	Under-Recovery	(9.3)	0.19%
Total Monetary Effect	Under-Recovery -	877.70	18.36%

3.4.1 Generation Mix Effect

Revenue Gap Analysis reveals a GHS84.27 million revenue over-recovery due to an increase in projected hydro generation for the Second Quarter of 2023 beyond the base projected for First Quarter 2023, while holding the Ghana Cedi-US Dollar Exchange, Inflation Rate, and Natural Gas Price constant.

3.4.2 Exchange Rate Effect

With regards to Ghana Cedi-US Dollar Exchange effect, holding Generation Mix, Inflation Rate and Natural Gas Price constant at First Quarter 2023 Approved values, Revenue Gap Analysis indicates a GHS836.163 billion revenue under-recovery by Utility Service Providers resulting from a 20.58% loss in value of the Ghana Cedi against the US Dollar.

3.4.3 Inflation Rate Effect

Holding the Ghana Cedi-US Dollar exchange rate, Generation mix, and Natural Gas Price constant, the Revenue Gap Analysis reveals an under-recovery of GHS9.3 million in revenue due to an increase in the Inflation Rate from 42.6% to an average inflation rate of 50.47%.

3.4.4 Natural Gas Price Effect

Natural Gas Price effect was analysed from the perspective of upward movement in the projected WACOG from USD6.0952/MMBtu to USD6.5165/MMBtu holding Ghana Cedi-US Dollar Exchange, Inflation Rate and Generation Mix effect constant. Revenue Gap Analysis indicates a GHS116.5 million revenue under-recovery.

3.5 Combined Effect of Generation Mix, Ghana Cedi-US Dollar Exchange, Inflation Rate and Natural Gas Price on Electricity Tariffs Payable by Consumers

Overall, the 2023 Second Quarter Tariff analysis indicates that the Hydro-Thermal Generation Mix, Ghana Cedi-US Dollar Exchange, Inflation Rate, and Natural Gas Price all had impacts on end user tariffs. The combination of these four effects implies that an additional revenue of GHS877.70 million will be recoverable from consumers over the Second Quarter of 2023, representing an increase of 18.36% across board in electricity tariffs payable by all categories of consumers.

4.0 SUMMARY OF WATER TARIFF RESULTS

Similar to Electricity, the Commission undertook a quarterly review of water tariffs by taking into consideration the Ghana Cedi-US Dollar Exchange, Inflation Rate and Cost of Electricity as key variables impacting on water tariffs payable by consumers for Second Quarter of 2023. The effect of changes in each of the aforementioned variables on water tariffs payable by consumers are presented in this section.

4.1 Electricity Price Effect

The cost of electricity constitutes a significant portion of Ghana Water Company Limited (GWCL) total cost of water production, transmission and distribution. Revenue Gap Analysis reveals a GHS 21.98 million revenue under-recovery due to an increase in projected electricity costs for the Second Quarter of 2023 beyond the base projected for First Quarter Tariff adjustments while holding the Ghana Cedi-US Dollar exchange rate and Inflation rate constant.

4.2 Exchange Rate Effect

Revenue Gap Analysis with regards to Ghana Cedi-US Dollar Exchange effect, holding Electricity Price Effect and Inflation Rate constant at First Quarter Tariff Adjustments

values, indicates a GHS24.81 million revenue under-recovery by GWCL as a result of a 20.58% loss in value of the Ghana Cedi against the US Dollar.

4.3 Inflation Rate Effect

Similarly, holding Electricity Price Effect and Ghana Cedi-US Dollar Exchange constant, Revenue Gap Analysis shows a GHS3.28 million revenue under-recovery resulting from a rise in the First Quarter Tariff Adjustments Average Inflation Rate from 42.63% to an average Inflation Rate of 50.47%.

4.4 Combined Effect of Ghana Cedi-US Dollar Exchange, Inflation Rate and Electricity Tariffs on Water Tariffs Payable by Consumers

The combined impact of the Ghana Cedi-US Dollar Exchange Rate, Inflation Rate and Electricity Tariff effects indicate a total amount of GHS50.07 million recoverable from water consumers over 2023 Second Quarter. The Commission approved varying percentage adjustments for water consumers over existing water tariffs.

5.0 COMMISSION'S DECISION ON 2023 SECOND QUARTER TARIFFS

The Commission made the following decisions, in light of results from analysis of data discussed in previous sections.

1. The Commission approved a 18.36% across board increase in electricity tariffs payable by consumers.
2. The Commission approved varying percentage adjustments across GWCL's consumer categories to enable the company meet consumer demand in terms of provision of water services over the Second Quarter of 2023.
3. The Commission encourages Utility Service Providers to double their efforts in revenue collection in order to address the financial difficulties that Natural Gas, Electricity, and Water Utility Service Providers are now experiencing.
4. The Commission will continue to implement its Quarterly Tariff Review per its Rate Setting Guidelines for Quarterly Review of Natural Gas, Electricity and Water Tariffs, monitor the operations of the Utility Service Providers to ensure value for money and quality of service delivery.

**APPENDIX 1:
APPROVED ELECTRICITY TARIFFS EFFECTIVE JUNE 01, 2023**

CUSTOMER CLASS	APPROVED TARIFF (GHP/KWH)
Residential	
0-30	64.4620
51-300	136.9676
301-600	177.7574
600+	197.5082
Service Charge for Lifeliners	213.0000
Service Charge for Other Residential Consumers	1073.0886
Non-Residential	
0-300	128.8793
301-600	137.1414
600+	204.7263
Service Charge	1242.8245
SLT-LV	
Energy Charge (GHp/kWh)	203.9889
Service Charge (GHp/month)	50000.00
SLT-MV	
Energy Charge (GHp/kWh)	154.8788
Service Charge (GHp/month)	50000.00
SLT-HV	
Energy Charge (GHp/kWh)	162.5521
Service Charge (GHp/month)	50000.00
SLT-HV STEEL COMPANIES	
Energy Charge (GHp/kWh)	114.6467
Service Charge (GHp/month)	50000.00
SLT-HV Mines	
Energy Charge (GHp/kWh)	406.0478
Service Charge (GHp/month)	50000.00

**APPENDIX 2:
APPROVED WATER TARIFFS EFFECTIVE JUNE 01, 2023**

TARIFF CATEGORY		APPROVED TARIFF
Residential		
0-5m ³ (Exclusive)	- GHp/1000 Litres	472.3885
Above 5 m ³	- GHp/1000 Litres	825.9705
Service Charge	- GHp/Month	1000.00
Non-Residential		
Service Charge	- GHp/1000 Litres	1397.3813
	- GHp/Month	2000.00
Commercial		
Service Charge	- GHp/1000 Litres	2500.00
	- GHp/Month	2000.00
Sachet Water Producers		
Service Charge	- GHp/1000 Litres	2200.00
	- GHp/Month	10000.00
Commercial Bottled Water and Drinks		
Service Charge	- GHp/1000 Litres	2500.00
	- GHp/Month	25000.00
Industrial		
Service Charge	- GHp/1000 Litres	2500.00
	- GHp/Month	25000.00
Public Institutions/Government Departments		
Service Charge	- GHp/1000 Litres	1200.00
	- GHp/Month	2000.00
Public Stand Pipes		
Service Charge	- GHp/1000 Litres	559.3057
	- GHp/Month	2000.00
Ports and Harbours		
Service Charge	- GHp/1000 Litres	3270.00
	- GHp/Month	50000.00
Bulk Supply		
Service Charge	- GHp/1000 Litres	792.6900
	- GHp/Month	5000.00

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